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PAGE 01 GENEVA 05472 01 OF 02 011749Z  
ACTION RP-10

INFO OCT-01 ADS-00 AID-07 INR-10 EUR-12 SS-15 CIAE-00  
EA-10 DODE-00 H-01 IO-18 NSCE-00 NSAE-00 SSO-00  
HA-06 TRSE-00 PH-09 PA-01 ONB-01 MHS-04 INRE-00  
FDRE-00 AGRE-00 OES-09 ICAE-00 SP-02 SR-05 SPRS-02  
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TO SECSTATE WASHDC IMMEDIATE 7826

INFO AMEMBASSY ISLAMABAD IMMEDIATE

AMEMBASSY PARIS IMMEDIATE

AMEMBASSY ROME IMMEDIATE

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DEPARTMENT FOR S/R AND RP

ROME FOR FODAG

AID FOR DEPUTY ADMINISTRATOR JOSEPH WHEELER

E.O. 12065: N/A

TAGS: SREF, EAID, UNHCR, PK

SUBJECT: AFGHAN REFUGEES IN PAKISTAN: UNHCR APPEAL  
AND PARIS CONSORTIUM MEETING

REFERENCES: (A) GENEVA 5437, (B) ISLAMABAD 6779,  
- (C) ISLAMABAD 6766, (D) ISLAMABAD 6898,  
- (E) ISLAMABAD 6368 - ALL NOTAL

1. SUMMARY: REVISED UNHCR APPEAL FOR AFGHANS IN  
PAKISTAN WAS PREVIEWED IN AID DEPUTY ADMINISTRATOR  
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PAGE 02 GENEVA 05472 01 OF 02 011749Z

WHEELER'S DISCUSSION WITH HIGH COMMISSIONER HARTLING

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MAY 29, AND IN JUNE 1 DISCUSSION BY MISSION REP WITH EXTERNAL RELATIONS DIRECTOR VOLFING. VOLFING DOES NOT PLAN TO VISIT U.S. IN JUNE AND LOOKS FORWARD TO DISCUSSING APPEAL WITH RP OFFICERS PURCELL AND MOSS JUNE 9 IN GENEVA. UNHCR HOPES USG CAN ANNOUNCE ITS RESPONSE TO THE REVISED APPEAL BEFORE OR AT LATEST DURING PAKISTAN CONSORTIUM MEETING IN PARIS JUNE 11, AND THAT JAPAN AND OTHER DONORS CAN BE INFLUENCED TO INCREASE THEIR CONTRIBUTIONS, POSSIBLY BY DISCUSSIONS AT OTTAWA SUMMIT. END SUMMARY.

2. U.N. HIGH COMMISSIONER FOR REFUGEES POUL HARTLING PREVIEWED THE UNHCR'S REVISED APPEAL FOR AFGHAN REFUGEES IN PAKISTAN DURING HIGHLY USEFUL MAY 29 MEETING WITH AID DEPUTY ADMINISTRATOR JOSEPH WHEELER. MISSION RECEIVED ADVANCE TEXT OF APPEAL JUNE 1 (REF A), WHICH WILL BE FORMALLY ANNOUNCED JUNE 4.

3. DURING MEETING WITH WHEELER, AND IN FOLLOW-UP DISCUSSION JUNE 1 BY UNHCR DIRECTOR OF EXTERNAL RELATIONS OLE VOLFING WITH HA MINISTER-COUNSELOR SIEVERTS, UNHCR STRESSED IMPORTANCE OF A TIMELY USG RESPONSE TO THE REVISED UNHCR APPEAL, TO MAKE CLEAR THAT THIS APPEAL DOES NOT OVERLAP WITH THE GOP'S REQUESTS TO THE AID TO PAKISTAN CONSORTIUM MEETING IN PARIS JUNE 11-12 (REF C). THE HIGH COMMISSIONER AND VOLFING REPEATED UNHCR'S EXPECTATION OF A U.S. DOLLARS 30 MILLION CONTRIBUTION (INCLUDING THE DOLS 18 MILLION ALREADY PROVIDED) TOWARD THE DOLS 98 MILLION TOTAL 1981 CASH REQUIREMENT. UNHCR HAS FULLY OBLIGATED ALL THE FUNDS IT RECEIVED TOWARD ITS EARLIER 1981 APPEAL OF DOLS 82 MILLION. THE TOTAL RAISED AND SPENT IS DOLS 40 MILLION, INCLUDING THE U.S.'S DOLS 18 MILLION. THEIR EXPECTATION IS FOR AN ADDITIONAL

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PAGE 03 GENEVA 05472 01 OF 02 011749Z

DOLS 12 MILLION FROM THE USG, WHICH WOULD BRING US TO THE PROMISED THIRTY PERCENT.

4. IN TALK WITH WHEELER, HIGH COMMISSIONER HARTLING NOTED THAT ALTHOUGH PRECISE NUMBERS ARE HARD TO PIN DOWN, THE ESTIMATED AVERAGE OF 1.7 MILLION AFGHANS IN PAKISTAN IN 1981 IS THE LARGEST NUMBER OF REFUGEES THE U.N. HAS EVER ASSISTED IN A SINGLE COUNTRY. (HARTLING OBSERVED THAT THE TOTAL IS "NINE TIMES THE POPULATION OF ICELAND," WHICH AS A DAME HE CONSIDERS A RESPECTABLY SIZED COUNTRY.)

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HE ADDED THAT THE TOTAL NUMBER OF AFGHANS IN PAKISTAN COULD REACH 2.9 MILLION BY YEAR'S END. HARTLING SAID THAT JEAN HEIDLER'S MISSION HAD LOOKED INTO VARIOUS DURABLE SOLUTIONS FOR THESE REFUGEES (REF D), BUT UNHCR RECOGNIZED THE DIFFICULTY OF PROPOSING PERMANENT INTEGRATION TO THE GOP (REF E).

5. HARTLING STRESSED (AS HAD VOLFING IN ISLAMABAD - REF B) THAT THERE IS NO DUPLICATION BETWEEN THE UNHCR APPEAL AND THE GOP'S REFUGEE PROPOSALS TO THE CONSORTIUM. HARTLING SAID THE GOP IS SEEKING DOLS 200 - 250 MILLION IN BILATERAL ASSISTANCE, FOR FOUR MAIN PURPOSES:

(A) CASH GRANTS TO REFUGEES (DOLS 8 PER MONTH). HARTLING SAID UNHCR HAS A FIRM POLICY OF NOT PROVIDING SUCH GRANTS.

(B) COMPENSATION FOR LAND USAGE. ALSO A TYPE OF AID THE UNHCR DOES NOT PROVIDE.

(C) GOVERNMENT ADMINISTRATION (CIVIL SERVICE SALARIES). AGAIN, NOT A COST UNHCR COULD ASSUME.

(D) INLAND TRANSPORTATION (DISCUSSED BELOW).

6. HARTLING AND VOLFING EXPRESSED HOPE THAT USG AND OTHER BILATERAL DONORS AT THE CONSORTIUM MIGHT HELP WITH SOME OF THE INLAND TRANSPORTATION COSTS. HARTLING ACKNOWLEDGED  
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PAGE 04

GENEVA 05472 01 OF 02 011749Z

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PAGE 01 GENEVA 05472 02 OF 02 011751Z  
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DEPARTMENT FOR S/R AND RP

AID FOR DEPUTY ADMINISTRATOR JOSEPH WHEELER

LEDGED THESE COSTS ARE HARD TO CALCULATE. WHEELER OBSERVED, ON BASIS HIS EXPERIENCE IN PAKISTAN, THAT FOOD NORMALLY MOVES FROM REGIONS WHERE REFUGEES ARE LOCATED TO KARACHI, SO IT WOULDN'T MAKE SENSE TO MOVE UP IMPORTED FOOD TO THOSE AREAS, SINCE THIS WOULD INVOLVE DOUBLE TRANSPORTATION. NONETHELESS, THE GOP IS INCURRING SUBSTANTIAL COSTS FOR RAILWAY/TRUCK TRANSPORT. VOLFING NOTED THIS IS THE KIND OF COST UNHCR WOULD NORMALLY PICK UP. BUT THE UNDERSTANDING WITH THE GOP IS THAT THIS ITEM WILL BE PUT TO THE CONSORTIUM.

7. IN HIS FOLLOW-UP DISCUSSION, VOLFING EXPRESSED REGRET AT NOT HAVING BEEN ABLE TO MEET WITH WHEELER, DUE TO LIMITED OFFICIAL USE  
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PAGE 02 GENEVA 05472 02 OF 02 011751Z

ILLNESS HE PICKED UP IN PAKISTAN. VOLFING SAID HE WOULD HOPE TO CALL ON WHEELER WHEN HE VISITS WASHINGTON IN

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SEPTEMBER. VOLFING SAID HE HAD NO PLANS TO VISIT WASHINGTON IN JUNE, AND WAS NOT AWARE OF THE HIGH COMMISSIONER'S INDICATION TO THIS EFFECT DURING HIS VISIT TO WASHINGTON (PARA THREE OF STATE 138038). HE LOOKS FORWARD TO DISCUSSING REVISED APPEAL WITH RP SENIOR FINANCIAL OFFICERS PURCELL AND MOSS WHEN THEY ARE IN GENEVA JUNE 9, BUT HOPES USG RESPONSE WILL BE SUFFICIENTLY ON TRACK BEFORE THEIR ARRIVAL TO MAKE POSSIBLE AN ANNOUNCEMENT BEFORE OR DURING THE CONSORTIUM MEETING.

8. VOLFING URGES THIS NOT JUST TO MAKE CLEAR THAT THERE IS NO OVERLAP WITH THE CONSORTIUM REQUESTS, BUT ALSO TO SET AN EXAMPLE FOR OTHER DONORS, ESPECIALLY JAPAN. VOLFING IS DISAPPOINTED AT THE RESPONSE HE GOT IN TOKYO, NAMELY 10 MILLION DOLLARS, OR TEN PERCENT, OF THE REVISED APPEAL, APPARENTLY AT THE EXPENSE OF INDOCHINA PROGRAMS. HE THINKS THIS FIGURE COULD BE REVISED UPWARD IF THE RIGHT KIND OF DISCUSSIONS WERE HELD WITH THE GOJ. HE EXPRESSED HOPE THAT SUCH DISCUSSIONS INVOLVING JAPAN AND OTHER MAJOR DONORS (ECC ESPECIALLY) MIGHT TAKE PLACE AT THE OTTAWA SUMMIT MEETING OF HEADS OF WESTERN GOVERNMENTS IN JULY.  
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